PROPOSED: Amendments to the Oregon City Municipal Code (Multiple Chapters)
THIS IS TO NOTIFY YOU THAT THE CITY OF OREGON CITY HAS PROPOSED
CHANGES TO THE OREGON CITY MUNICIPAL CODE TO INCREASE HOUSING
OPPORTUNITIES AND OTHER CHANGES THAT MAY AFFECT THE
PERMISSIBLE USES AND VALUE OF YOUR PROPERTY AND OTHER
PROPERTY. THIS PROPOSAL DOES NOT INCLUDE ANY CHANGES TO THE
ADOPTED ZONING MAP OR ANY CITY-INITITATED CONSTRUCTION OR
DEVELOPMENT
The Planning Commission will review the proposal at work sessions on July 9th and July 23rd. On
August 13°, the City of Oregon City Planning Commission will hold a public hearing regarding the
adoption of Ordinance Number 18-1099 (Planning File LEG 18-0000)11 to consider proposed code
revisions. The City Commission will hold public hearings on the matter once the Planning
Commission has made a recommendation. All meetings will be held at Oregon City, City Hall, 625
Center Street, Oregon City at 7pm unless otherwise noticed, Any interested party may testify at the
hearings or submit written comments at or prior to the public hearings while the record is open. All
hearing materials are available at the Oregon City Planning Division (698 Warner Parrott
Rd) or at www.orcity.org/planning/housing-and-other-development-and-zoning-code-amendments. It
anticipated that these documents will be revised during the review process until final adoption by
the Oregon City City Commission. You are also invited to review the proposal at an open house to be
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OMORTGAGEE, LIENHOLDER, VENDOR OR SELLER: ORS CHAPTER 215 REQUIRES RECEIVE THIS NOTICE, IT MUST PROMPTLY BE FORWARDED TO THE PURCHASER.

# Housing and Other Development and Zoning Code Amendments

Draft Major Amendments as of October 1, 2018



# Why are we Proposing Amendments?



### **Comprehensive Plan Goals and Policies**

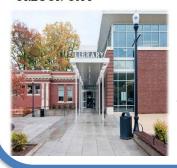
The community worked together to establish priorities and guidelines for growth.

Concerns about Housing Choices and Affordability and Difficult/Unclear Development Criteria



City Commission

OREGON CITY



### 2017 – 2019 City Commission Goals and Priorities

GOAL 3: Enhance the Livability of the Community

- Review local regulations and processes to remove barriers and provide incentives to additional housing opportunities.
- Identify partnerships/programs and funding to address houseless community members.

GOAL 1: Cultivate an Environment for Successful Economic Development

• Complete site-readiness efforts, which can be accomplished through either physical site improvements or process and permitting refinement.

#### **Equitable Housing**

We have worked together again as a community to determine the housing options available to property owners and provide clear and reasonable design criteria for all types of development.

### What is the Goal?

Work together as a community to provide greater housing options for all residents and property owners and provide clear and reasonable design criteria for all types of development.

### The project does *not* include:

- An audit of every standard in the Oregon City Municipal Code
- Considerations not related to the Municipal Code (SDC's, fees)
- Changes to the zoning map
- Construction of any project

### What Amendments are Proposed?

# Equitable Housing

A majority of the recommended changes are from our equitable housing project which identified opportunities to support and incentivize diverse, quality, physically accessible, affordable housing choices with access to opportunities, services and amenities as well as the removal of barriers.

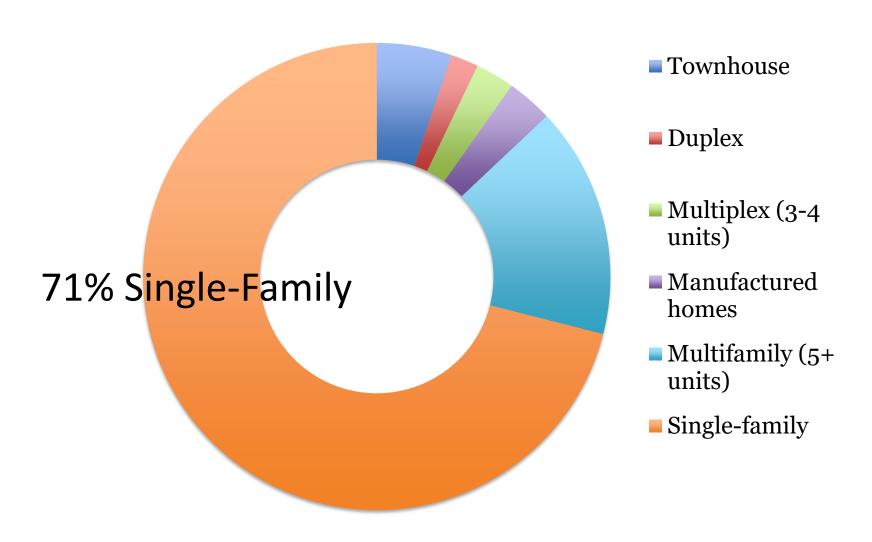
Equitable Housing includes choices for homes:

- To buy or rent
- Accessible to all ages, abilities and incomes
- Convenient to meet everyday needs, such as transit, schools, childcare, food and parks

### Other Changes

Amendments identified by staff, the public, or Planning Commission including general clarification, reformatting, and amendments to address concerns identified over the years.

# Limited Housing Choices



# Housing Prices Unaffordable

Households Paying More than 35% of Income to Housing						
Homeowners (w/mortgage)	23.9%, 1,629 households					
Homeowners (w/out mortgage)	10%, 171 households					
Renters	40.1%, 1,633 households					
Combined city-wide	27%, 3,433 households					

### 49 Meetings / Opportunities for Input

#### **Equitable Housing:**

- Project Advisory Team Application Process August 2017
- Stakeholder Interviews: Fall 2017
- Citizen Involvement Committee: October 2, 2017
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- Technical Advisory Team Meeting: October 24, 2017
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# Opportunities to Expand Housing Options: Missing Middle



### **Zoning Designation**

Comprehensive Plan Designation

Use	<b>R-10</b> <i>Low Density</i>	R-8 Low Density	R-6 Low Density	R-5 Medium Density	R-3.5 Medium Density	<b>R-2</b> High Density
Single-Family Detached	Υ	Υ	Υ	Υ	Υ	
ADU	Υ	Υ	Υ	Υ	Υ	Υ
Cluster Housing	Υ	Υ	Υ	Υ	Υ	Υ
Internal Conversion	Υ	Υ	Υ	Υ	Υ	Υ
Corner Duplex	Υ	Υ	Υ			
Duplex				Υ	Υ	Υ
Single-Family Attached (Townhouses)				Υ	Y	Υ
Live/work units					Conditional	
3-4 plex				Υ	Υ	Υ
Multifamily (5+ Units)	Allov	wed in	Master	Plan /	PUD	Υ
Manufactured Home Park					Υ	

### **Excerpts of Proposed Amendments**

Please refer to the latest amendments for all changes.

Note the amendments are likely to change throughout the review process to respond to the public as well as the Planning and City Commissions.



= Reviewed by Equitable Housing Project Advisory Committee Please see recommendations from the PAT on the project website.

# Low Density Residential



Consolidated low density zones into a single-chapter

Allow single-family attached in a Master Plan



#### Permitted:

Added internal conversions and corner duplexes



#### **Conditional:**

Added transitional shelters up to 10 beds



Remove maximum stories for height and rely on height as measured in feet

- Increase lot coverage from 40 % to 45% with ADU
- Reduce larger side yard setback to match smaller side
- Converted existing standards into dwelling units per net developable acre



Exemptions to clarify that ADUs and internal conversions do not count towards density calculations, corner duplexes count as a single unit, and cluster housing is subject to different density standards

# Medium Density Residential

Consolidated medium density zones into a single chapter

#### Permitted:

- Added internal conversions, corner duplexes, 3-4 plexes, & manufactured home parks
- Allow multi-family in Master Plan
- Added duplex in R-5

#### **Conditional:**

- Added transitional shelters up to 10 beds
- Remove maximum stories for height and rely on height as measured in feet
- Increase lot coverage for ADU, single-family attached, and 3-4 plex
  - Reduce larger side yard setback to match smaller side
- Converted existing standards into dwelling units per net developable acre
- Exemptions to clarify that ADUs and internal conversions do not count towards density calculations, corner duplexes count as a single unit, and cluster housing is subject to different density standards

# R-2 High Density Residential



Permitted: Added ADUs, duplexes, cluster housing, internal conversions, SFR attached, and 3-4 plexes

- **Conditional:** 
  - Added transitional shelters up to 10 beds



Live/work units



Remove maximum stories for height and rely on height as measured in feet



Added 80% lot coverage



Remove max stories and rely on max feet



Clarify density standards based on existing regulations in other chapters.



Offer up to a 20% density bonus for affordable units at 80% AMI for a minimum term of 30 years. Developer may add 2 market rate dwellings for each affordable unit provided.

### Single-Family Detached Homes







### Proposed Changes: Single-Family Detached Homes

Consult draft code for all changes

Modifications to design requirements for clarity

### Single-Family and Duplex Design Standards



Created new chapter with consolidated standards



Removes the ability of the community development director to approve an alternative design



Duplexes required to comply with single-family homes design standards



Additional design standards for corner duplexes including requirement that the units are located in the same building, have a maximum of one entrance per street side



Allow residential tree plantings to occur anywhere on the site and clarify that the tree requirements are limited to the time of development



Removes landscaping and shrub requirements



Allow dwelling units on flag lots to either face front lot line or side lot line adjoining flag pole.

### Townhouses (Single-Family Attached)

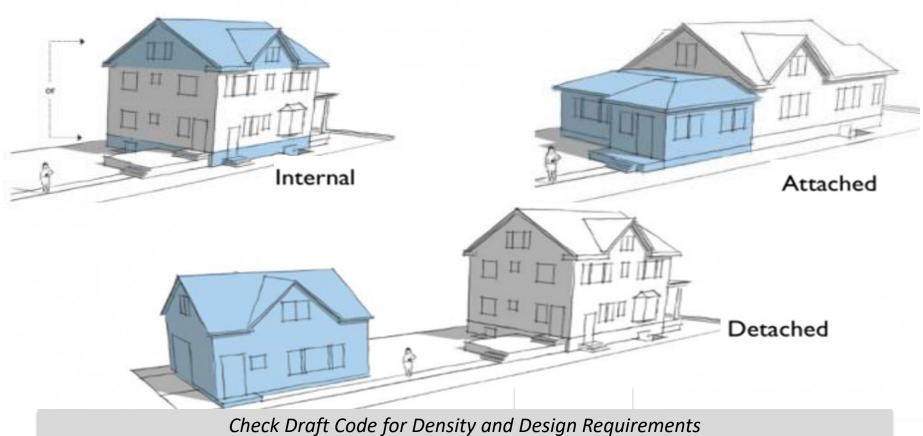


### Proposed Changes: Townhouses

### New housing option:

- R-5: 3,500 sq. ft. min. lot size
- R-2: 2,000 sq. ft. min. lot size
- Density change in R-3.5: 2,500 sq. ft. min. lot size
- Require shared driveways with limited width onsite
- Adds Purpose, Design Standards, Driveway Access and Parking, and Outdoor space and tree requirements for Townhomes.
- Clear guidance on access and driveway standards which require shared driveways to retain on-street parking, and limit onsite driveway width.
- Apply same # of design elements as narrow single family homes but prohibit garages from extending past front living space for townhouses

# Accessory Dwelling Unit (ADU)



Check Draft Code for Density and Design Requirements							
Proposed	R-10	R-8	R-6	R-5	R-3.5	R-2	
	Low Density	Low Density	Low Density	Medium Density	Medium Density	High Density	
Existing	R-10	R-8	R-6	R-5	R-3.5	R-2	
	Low Density	Low Density	Low Density	Medium Density	Medium Density	High Density	

### **Proposed Changes: ADUs**



New housing option: R-2: 2,000 sq. ft. min. lot size count towards min density but not max



Increase height to 20' maximum height (unless home taller)



Increase allowable size from 40% to 60% of the gross floor area of the primary or 800 sf.



Requirement of compatibility of exterior building materials with primary dwelling unit changed from identical to similar



Increase lot coverage 5-10% per zone if ADU



Retain owner-occupancy restriction



Retain one ADU per single-family dwelling



Retain off-street parking requirements for ADUs



Simplify dimensional standards and design standards



Exempt ADUs from density standards



Requirement for CC&Rs to explicitly allow ADUs



Allow ADUs 40' from ROW if they can't be located behind the main dwelling unit.

### Manufactured Home Parks



### Proposed Changes: Manufactured Home Parks



### New housing option:

- R-3.5: 3,500 sq. ft. min. lot size



Allow new manufactured home parks and existing manufactured home parks to be maintained and grown over time



- Type II review for new parks and Type II for modifications to existing parks
- Type I review for placement of a new unit in an existing space
- Minimum size 2 acres
  - 15' setbacks around outer park boundary
  - 10-foot setbacks from private streets, min. 15' separation between adjacent units / structures.
  - Internal private street width 24' min. pavement, w/ sidewalk 4' wide on one side.
  - Parking on one side OK if 30' pavement width.
- On-site parking space 1 per unit.
- Increase common open space requirement to 200 sq ft per unit

# Corner Duplex



### Proposed Changes: Corner Duplex

Consult draft code for all changes



### New housing option:

- R-10: 10,000 sq. ft. min. lot size

R-8: 8,000 sq. ft. min. lot size

- R-6: 6,000 sq. ft. min. lot size



Design requirements match those of detached single-family homes with a few extra requirements



Not more than 1 door on the front of the building

### Duplexes



### Proposed Changes: Duplex

Consult draft code for all changes



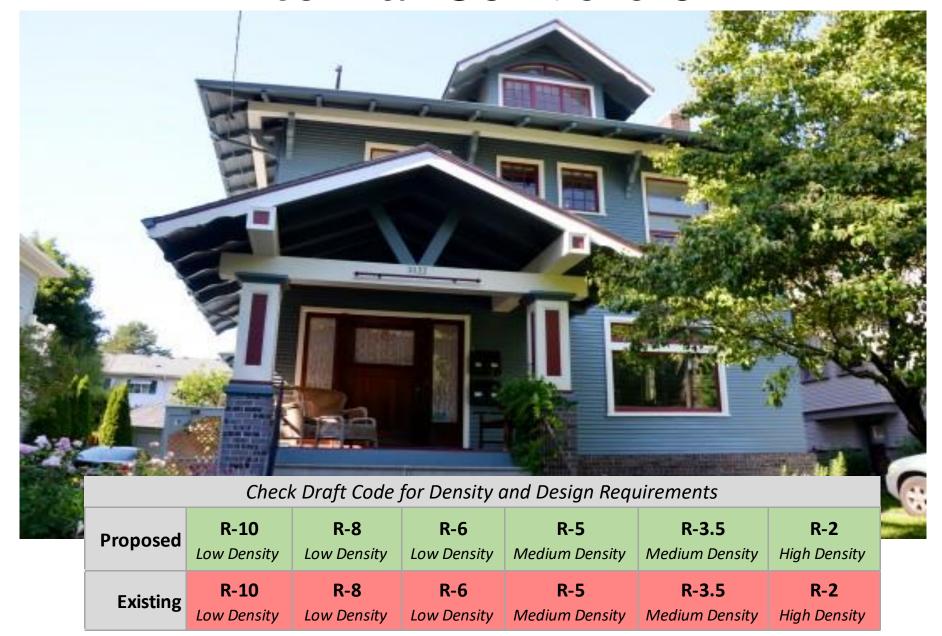
Check draft code for design requirements



### New housing option:

- R-5: 5,000 sq. ft. min. lot size
- R-3.5: 7,000 sq. ft (3,500 sq ft. per unit) min. lot size
- R-2: 4,000 sq. ft min. lot size

### **Internal Conversion**



### Proposed Changes: Internal Conversion



Existing homes at least 20 years old may be converted into multiple units to encourage the preservation of existing homes.

- 1 dwelling for every 2,500 sq. ft. lot size (max of 4 units including ADU).
- More than 2 units require compliance with commercial building codes.



Design Requirements and additions limited 2 years before and after conversions.



Only 1 exterior entrance allowed facing street

Require a Type I Site Plan and Design Review, building permit review,
 and historic review if applicable.



Expansion limitations 800 sq ft for detached unit and 500 sq ft. for attached



Additional parking requirements for internal conversions Requirement for CC&Rs to explicitly allow internal conversions

# 3-4 Plexes







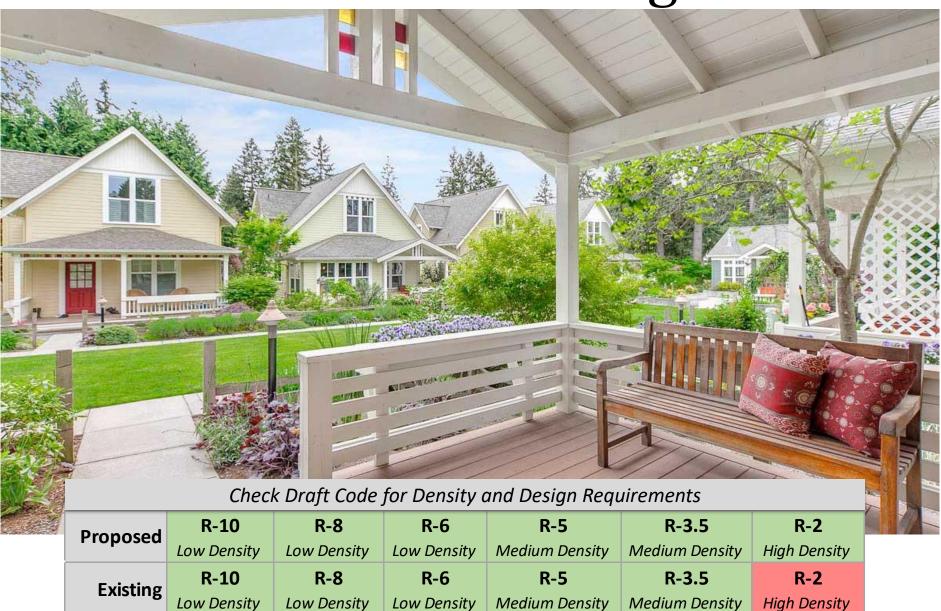
### Check Draft Code for Density and Design Requirements

Proposed	R-10	R-8	R-6	R-5	R-3.5	R-2
	Low Density	Low Density	Low Density	Medium Density	Medium Density	High Density
Existing	R-10	R-8	R-6	R-5	R-3.5	R-2
Existing	Low Density	Low Density	Low Density	Medium Density	Medium Density	High Density

# Proposed Changes: 3-4 Plex

- Broken out from Multi-family as a separate process reviewed over the counter.
- Design standards mirror townhouse and multifamily depending on configuration.
  - Require private outdoor space and street trees
  - Parking standards for 3-4 plex changed to a minimum of 2 and a maximum of 4.

# Cluster Housing



### Proposed Changes: Cluster Housing

Renamed "cottage housing" to "cluster housing"

New housing option:

- R-2: 2,000 sq. ft. min. lot size

Remove min gross area and increase max from 1,200 to 1,500 sq ft

Maximum average unit size to 1,000 sq ft

Allow a wider variety of residential units depending on zone density.

Retain density bonuses up to 2x

Greater flexibility for open space reduced to 400 sf / dwelling

Add approved material options

Add maximum parking ratio

Remove requirement for pitched roof for detached parking structures

Clarify fencing standards

# Live/Work



### Check Draft Code for Density and Design Requirements

Proposed	<b>R-10</b> Low Density	<b>R-8</b> Low Density	R-6 Low Density	<b>R-5</b> <i>Medium Density</i>	R-3.5 Medium Density	<b>R-2</b> High Density
Existing	R-10 Low Density	R-8 Low Density	R-6 Low Density	R-5 Medium Density		R-2 High Density

### Proposed Changes: Live/Work Units

Minimal changes to existing standards in OCMC 17.20.040



Proposed to allow in R-5, R-3.5



Changed from a permitted use to conditional in the high density residential zone



Remove deed restrictions

# Multi-Family



### Check Draft Code for Density and Design Requirements

Proposed	R-10	R-8	R-6	R-5	R-3.5	R-2
	Low Density	Low Density	Low Density	Medium Density	Medium Density	High Density
Existing	R-10	R-8	R-6	R-5	R-3.5	R-2
	Low Density	Low Density	Low Density	Medium Density	Medium Density	High Density

### Proposed Changes: Multi-Family



Up to 20% Density Bonus in R-2 Multi-Family Dwelling District for 100% Affordable Projects



Multi-family definition changed from 3+ units to 5 units and 3-4 plex added.

 Add clarity and increased flexibility for the open space requirements



Parking minimums changed from 1-1.75 per unit depending on number of bedrooms to 1 per unit (max = 2.5)



Remove a requirement for a diversity of unit types in larger developments



Incorporate Density Standards into the Zoning District and add minimum of 17.4 units per net acre in mixed use and commercial areas

## Proposed Changes: Multi-Family and Commercial

- Design standards for multi-family primarily combined with commercial buildings.
  - Amend roofline standards
- Remove requirement for tall ceilings on the ground floor in mixed use districts
- Apply parking lot landscaping requirements to parking lots with more than 5 stalls except for perimeter parking lot landscaping
- Add transparency requirements apply to all floors
- Removed prohibition against awnings longer than storefront
- Modify transparency, entryway design options, and modulation

## Proposed Changes: Multi-Family and Commercial

- Clarify landscaping minimum percentage
- Remove standards for upper level parking garage design
- Clarify mechanical equipment screening standards
- Temporary structures less than 1,000 sq ft are exempt from OCMC 17.62.055
- Remove exemption for truck stops/convenience stores/eating & drinking establishments/overnight accommodations from special development along transit streets
- Limit the modifications to development standards

## Proposed Changes: Multi-Family and Commercial

- Add Type I Site Plan and Design Review Options for:
  - Type I Master Plan Amendment
  - **3-4 Plex Residential**
- Clarify Application Submittal Requirements and require one full-size hard copy of all architectural and site plans
- Consolidate Cross References
- Replace requirement for complementary design with clear and objective standards.
- Clarify that temporary structures are exempt from OCMC 16.12.
- Simplify / Streamline Lighting Standards
- Simplify / Streamline Landscaping Standards

## Master Plan



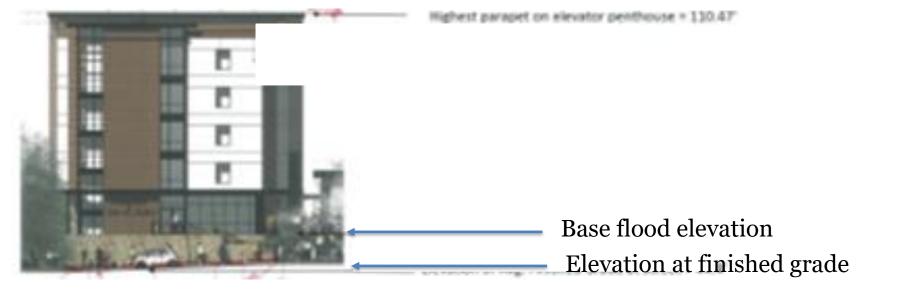
#### Master Plan

- Added exception for modifications to site eligible for Minor Site & Design Review.
- Remove requirement for master plan within concept plan areas
- Remove 5 year minimum duration
- Add clarity about review process and other applicable code sections
- Expand Requirements for Voluntary Master Plan (2+ acres)
  - Strengthen Residential Standards
    - Submittal requirements
    - Open Space
    - Mix of Housing Types



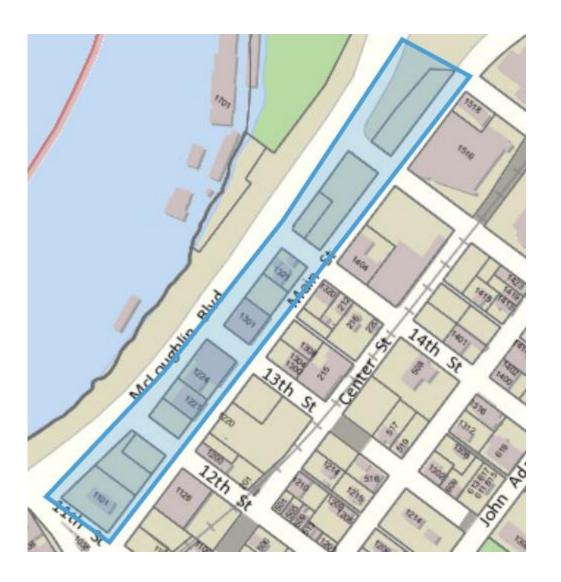
## Height Measurement

- Residential Zones: Remove max stories for and rely on height as measured in feet
- Change height to be measured from the floodplain in flood areas



## Increased Height

Increase Maximum
Height from 45' to
75' in MUD for
properties within
100' of a Residence
but not when
adjacent adjacent



#### **Mobile Food Carts**

- Add Standards for Mobile Food Carts on Private Property.
- Permanent carts allowed in Willamette Falls Downtown Design District
- Temporary carts allowed for up to 5 Hours within a 24-hour period in the following job related zoning designations: MUE, CI, and GI



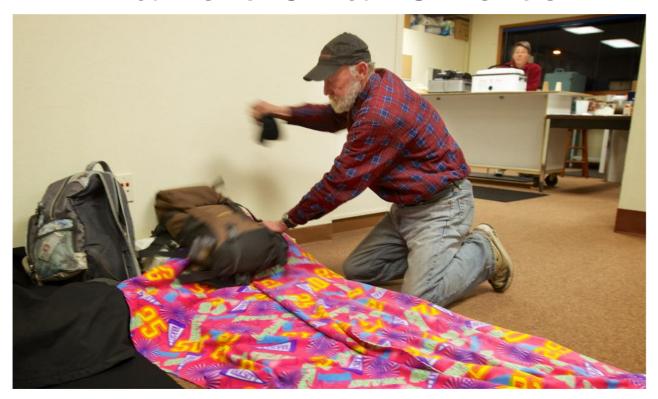


## After Hours Parking Lots

Allow parking lots for businesses, retail, restaurant, apartments, etc. to be used for general parking when not needed by use in MUC, WFDD, and MUD zones.



#### Transitional Shelter



- Conditional Use in:
  - Residential zones for ≤10 beds
  - MUC Mixed Use Corridor
  - MUD Mixed Use Downtown (Except within the Downtown Design District, where it is prohibited)
- Prohibited in other zoning designations

#### Historic Review Board

- Remove appeal code language cross-reference the appeal process in 17.50
- Remove fee from development code, put in fee schedule instead



#### **Public and Street Trees**



- Clarify when chapter applies
- Add 5' spacing for street tree from utilities
- Codify additional street tree species selection options (including species approved by other jurisdiction in metro area)
- Clarify when to use street tree replacement standards vs development tree removal standards
- Allow tree replacement in front yard if insufficient planter strip width
- Clarify what fee-in-lieu is used for

#### Tree Protection

- Renamed Chapter "Tree Protection, Preservation, Removal and Replanting Standards"
- Renamed section headers for consistency
- Clarify that trees required to be planted in this chapter do not include required trees in stormwater facilities or in pedestrian and bicycle accessways.
- Clarify that compliance is required from land use application submittal to when the development is final.
- Clarify requirements for preserved trees
- Combine sections on mitigation options for clarity.



### Land Divisions

- Combine Minor Partition and Subdivision into a single chapter
  - Require preliminary plat be drawn by a surveyor
  - Specify tracts as exempt from certain design requirements
  - Various clarifications (e.g. flag lot section, calculating construction costs)
  - Add criteria associated with submittal requirements such as property owner signature
  - Allow flexibility in the platting process for ≤ 2 lots in a subdivision

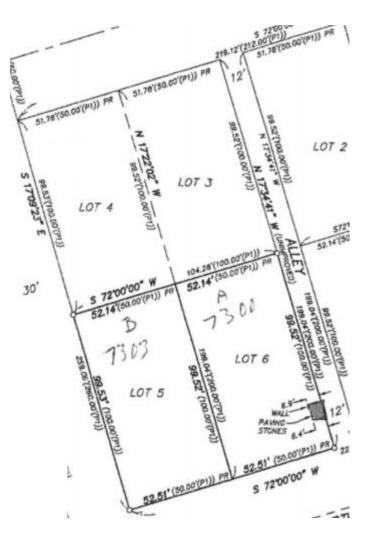


## Street Design

- Separated development standards from maintenance standards
- Removed maximum block length in GI, CI, MUE, and WFDD
- Allow some properties fronting a major street two driveways
- Relocated construction standards out of code
- Alleys limited to medium, high, and mixed use concept plan areas
- Amend pathway width and landscaping width
- Clarify performance guarantees and warrantee process
- Remove redundant standards for block design
- Clarify connection to Transportation System Plan
- Add violation and penalty standards



# Property Line Adjustment and Abandonment



- Clarify submittal requirements
- Clarify relevant

   approval criteria such
   as frontage,
   subdivision density,
   etc.

## **Definitions**



Add definitions for new housing types, footprint

 Removed definitions which are not utilized in the code



Amend height, manufactured home, net developable area, multi-family residential, story, "net density" terminology

See revisions for a complete list

## Administration and Procedures



- Clarify when Pre-Application Conference Required and Reorganize
- Added Manufactured Home Park Review to Permit Approval Process Table
- Post Notices on City Website rather than in Newspaper for a Type III, IV and Legislative applications
- Allow Neighborhood Association / CIC Meeting Requests via Email Rather than Certified Mail. Remove Requirement to Submit Sign-In Sheet
- Amend Application Requirements including Allow a Trio in Place of a Title Report, Submittal of a Receipt for Taxes, a Statement indicating if a Lien Exists on the Property in favor of the City.

### Administration and Procedures

- Clarify when Land Divisions Expire
- Remove 1 year waiting period for similar applications

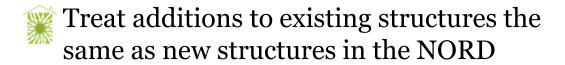


- Require Payment of liens in Favor of the City Prior to Issuance of a Permit or Recording Land Divisions
- **Remove Reconsideration of a Final Decision**
- Incorporate New Standards for Processing an Affordable Housing Project as Required by Law

## Natural Resource Overlay District







Remove option for NROD tract to be owned by the owner of another lot in the subdivision (HOA or public ownership still permitted)





## Other Changes

- Add police stations a conditional use in the Institutional District
- Allow hotels/motels as permitted in the Mixed Use Corridor District
- MUD: Min 5% landscaping in design district
- In GI zone, removed requirement that permitted uses have to be enclosed within a building
- In CI, also removed setback exemption for multiple building developments and removed allowance for only one ground mounted sign per development.
- Added Minor Variance option to design and/or architectural standards for SFRs, duplexes, townhouses, internal conversions, ADUs and 3-4 plexes.
- Title of 17.68 changed to Zoning Changes and Comprehensive Plan Amendments and clarified language of OCMC 17.68



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